# BOARD OF COUNTY COMMISSIONERS WASHOE COUNTY, NEVADA

TUESDAY 10:00 A.M. APRIL 26, 2016

PRESENT:

Kitty Jung, Chair
Bob Lucey, Vice Chair
Marsha Berkbigler, Commissioner
Vaughn Hartung, Commissioner
Jeanne Herman, Commissioner

Nancy Parent, County Clerk
John Slaughter, County Manager
Paul Lipparelli, Legal Counsel

The Washoe County Board of Commissioners convened at 10:01 a.m. in regular session in the Commission Chambers of the Washoe County Administration Complex, 1001 East Ninth Street, Reno, Nevada. Following the Pledge of Allegiance to the flag of our Country, the Clerk called the roll and the Board conducted the following business:

## **16-0307 AGENDA ITEM 3** Public Comment.

Sharon Spencer expressed her concerns with the County's management of fees collected from developers for infrastructure in Warm Springs. She noted the fees collected were supposed to be placed in an interest bearing account; however, it was comingled with the County's general funds. She mentioned a lawsuit which the developers filed against the County to recoup their money and that the County filed to dismiss the lawsuit. She stated the situation needed to be remedied right away.

Rick Snow spoke about his concerns regarding the burned out trailer located at 275 Magnolia Way which continued to be a problem. He stated County staff informed him the item would be on the agenda. He asked the Board to take action to resolve the issue.

Katherine Snedigar said she was not a statutory citizen and explained it meant that if she did something the County did not like, she could be fined. She stated she was a constitutional citizen. She noted the County converted the rights of its citizens into privileges. She said the County could not arbitrarily change the Code in order to dictate what someone could or could not do.

Garth Elliott questioned how the County handled itself in regards to the issues in Warm Springs, flooding in Lemmon Valley, the problematic Sign Code, and the cost of cargo containers and hoop houses. He remarked that the County needed to act in a smarter way in regards to those issues and development.

Sam Dehne objected to the County's decision to forgive \$4.8 million in taxes to corporate conglomerates. He also objected to the media's distain towards law enforcement. He closed by stating children needed better schools, and he voiced his support for a tax increase which would be on the ballot in the fall.

### **16-0308 AGENDA ITEM 4** Announcements/Reports.

Commissioner Herman noted Rick Snow, who spoke during public comment, should be given an answer as soon as possible.

Chair Jung requested the staff look into how special events were handled and to figure out how the process could be made simpler. She mentioned the importance, in terms of economic development, of special events to the community.

### **CONSENT ITEMS 5A THROUGH 517**

- 16-0309 <u>5A</u> Approve minutes for the Board of County Commissioners regular meeting of March 22, 2016.
- 16-0310 5B Approve acceptance of [up to \$17,548.00, no County match required] in overtime reimbursement for deputies assigned full time to the Federal Bureau of Investigation (FBI) Safe Streets Task Force (SSTF). Washoe County will be reimbursed for overtime and benefit costs directly related to activities in conjunction with the FBI SSTF. Funds are available retroactively from Federal Fiscal Year 10/1/15-9/30/16. If approved, direct Comptroller's Office to make necessary budget adjustments. Sheriff. (All Commission Districts). Sheriff.
- **5C** Approve roll change requests, pursuant to NRS 361.765 and/or NRS 361.768, for errors discovered for the 2012/2013, 2013/2014, 2014/2015 and 2015/2016 secured tax roll and authorize Chair to execute the changes described in Exhibit A and direct the Washoe County Treasurer to correct the error(s). [Cumulative amount of decrease \$26,760.91]. Assessor. (Parcels are in Commission Districts 1, 2, 3, 4, 5).
- **5D** Authorize the Sparks Justice Court to use Procards to purchase incentives in the form of gift cards for participants of the Sparks Recovery Court paid for through grant-funded SJC Specialty Court Fund (IO 20416). Sparks Justice Court. (All Commission Districts).
- **5E** Request that the Board of County Commissioners acknowledge a grant award of [\$4,000, District Court match of \$2,000] awarded to the Second Judicial District Court from the Nevada Administrative Office of the Courts for the purposes of modifying a computer-based active shooter training, retroactive to January 27, 2016 June 30, 2016, and direct the

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Comptroller's Office to make the necessary budge adjustments. District Court. (All Commission Districts).

- **5F** Acknowledge receipt of a written report from Access to Healthcare Network (AHN) on the transportation services program grant for which the Department is supplying matching funds. Social Services. (All Commission Districts).
- 16-0315 <u>5G1</u> Resolution to join the Stepping Up Initiative to reduce the number of people with mental illnesses in jails. (All Commission District).
- 16-0317 <u>5G3</u> Approve appointment of Lt. Bill Ames to the 911 Emergency Response Advisory Committee effective immediately. (All Commission Districts).
- 5H1 Approve retroactive and continued purchases of furniture, parts, and accessories from Reno Business Interiors, 427 Ridge St, Reno, NV that aggregate to exceed \$100,000 in the current fiscal year but will remain within available adopted budget funding during Fiscal Year 2015-2016; and approve purchases for Fiscal Year 2016-2017 that may again exceed \$100,000 in the aggregate but will remain within available adopted budget funding. All such purchases will continue to be subject to competitive bidding or purchased through joinders to existing government contracts in accordance with the Local Government Purchasing Act. (All Commission Districts).
- 16-0319 <u>5H2</u> Approve sole source purchase of equipment and services in the amount of [\$82,398.60] from Jefferson Audio Video Systems, Inc., 13020 Middletown Industrial Blvd., Louisville KY 40223 for audio and video upgrades at Reno Justice Court and approve retroactive and continued purchases of audio and video equipment and services from Jefferson Audio Video Systems that aggregate to exceed \$100,000 annually but will remain within available adopted budget funding during Fiscal Year 2015 -

2016; and approve purchases for Fiscal Year 2016- 2017 that may again exceed \$100,000 in the aggregate but will remain within available adopted budget funding. All such purchases will continue to be subject to compliance with Local Government Purchasing Act requirements. (All Commission Districts).

- **5I1** Approve a Resolution Amending the Regional Road Impact Fee System General Administrative Manual, 5<sup>th</sup> Edition, with the First Amendment to Regional Road Impact Fee System General Administrative Manual as authorized within Washoe County Development Code, Article 706 Impact Fees Section 110.706.05 (d) Adoption and Amendment of the Regional Road Impact Fee System General Administrative Manual. (All Commission Districts).
- 16-0321 <u>512</u> Possible action to approve an Interlocal Agreement for Access to Nevada's Business Portal (also known as SilverFlume) between Washoe County and the Nevada Secretary of State's Office (pursuant to NRS 277.180 and NRS 75A.100 and related sections) which initially will allow manual querying of the Portal and eventually will allow two-way electronic interfacing between the Portal and the regional license and permit platform through Accela, Inc. The electronic interface will allow the public to access and share information online between the SilverFlume system and the regional license and permit platform. The interface will also allow the county to validate and confirm online that an applicant for a county business license has a valid state business registration. (All Commission Districts).
- 16-0322 <u>513</u> Accept grant funding [\$28,083.56 with no County match] from the USDA Forest Service received under the Schools and Roads-Grants to States (SRS Act) for the benefit of public schools and roads; and direct the Comptroller's Office to make the appropriate budget adjustments. (All Commission Districts).
- **16-0323 <u>514</u>** Appoint Larry Chesney to the Truckee Meadows Regional Planning Commission for a full term beginning July 1, 2016, and ending June 30, 2019, or until such time as a successor is appointed. (All Commission Districts).
- 16-0324 <u>515</u> Approve, on the recommendation of the Chair, the reappointment of Kim Toulouse to the Washoe County Board of Adjustment to represent Commission District 5 to fill a term beginning on July 1, 2016, and ending on June 30, 2020, or until such time as a successor is appointed. (Commission District 5).
- 16-0325 <u>516</u> Approve, on the recommendation of the Chair, the reappointment of James Barnes to the Washoe County Planning Commission, to represent

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At-Large South of the Truckee River on the Planning Commission for a term beginning on July 1, 2016, and ending on June 30, 2020, or until such time as a successor is appointed. (Commission Districts 1, 2, and 3).

16-0326 <u>517</u> Approve, for purposes of implementation of the Washoe County Sign Code, a resolution to adopt the 2016 Washoe County Billboard Inventory, a two-page document consisting of a comprehensive list of billboards and an accompanying map of billboard locations in unincorporated Washoe County; and if approved, authorize the Chair to execute the resolution adopting the proposed Billboard Inventory. (All Commission Districts).

John Slaughter, County Manager, noted the Board was provided the Non-Emergent Medical Transportation Program document which was additional material for Consent Agenda Item 5F. The document was placed on file with the Clerk.

Commissioner Herman commented on Consent Agenda Item 512. She stated she was not very fond of SilverFlume. She questioned the purpose of the system and wondered why people were not able to show proof of their business license instead.

On the call for public comment, Sam Dehne expressed his concern regarding the Board voting on several items with no discussion. He spoke about Consent Agenda Item 5G1 and stated the County should not have people in jail for mental illness unless they committed a heinous crime.

On motion by Commissioner Berkbigler, seconded by Commissioner Lucey, which motion duly carried, it was ordered that Consent Agenda Items 5A through 5I7 be approved. Any and all Resolutions or Interlocal Agreements pertinent to Consent Agenda Items 5A through 5I7 are attached hereto and made a part of the minutes thereof.

AGENDA ITEM 6 Presentation: One Truckee River Project Presentation by Keep Truckee Meadows Beautiful and the Nevada Land Trust. Manager. (All Commission Districts). [10 Minutes] Christi Cakiroglu from Keep Truckee Meadows Beautiful, Lynda Nelson, Nevada Land Trust, and Angela Fuss, CFA Inc.

Angela Fuss, with CFA Inc., mentioned various amenities and services along the Truckee River which people could utilize; for example, bicycle racks and bicycle repair stations. She conducted a PowerPoint presentation. The headings for the slides were as follows: 1) What is the One Truckee River Initiative? 2) How is the work being funded? 3) Why is it important to make this a collaborative effort and who's involved? 4) What are the 9 key areas of focus? 5) How is Washoe County impacted? 6) Examples of short and long term action items. 7) What are the timelines and next steps? The last slide described the organization and provided its website. She encouraged people to visit website and to take the pledge for a shared vision.

Commissioner Berkbigler stated this was a great project.

Chair Jung concurred with Commissioner Berkbigler. She said the most important message from the presentation was that the features and benefits of the river would be consolidated, and the needs of the river would be identified. She stated the Board would like to help the organization as much as it could since the project was critical for economic development.

Ms. Fuss commended the County's staff for their assistance and she thanked the Board.

## BLOCK VOTE – AGENDA ITEMS 8, 9, 10, 11, 13, 14 AND 15

AGENDA ITEM 8 Update and possible recommendation to proceed to a full evaluation on an unsolicited proposal from the Greater Reno Community Ice Skating Association regarding Reno Ice, a year round indoor ice arena providing recreation for the community and a request to utilize Washoe County property located at South Valleys Regional Park and to enter into an exclusive negotiation with the proponent to develop a Memorandum of Understanding (MOU). Manager. (Commission District 2).

On the call for public comment, Sam Dehne voiced his support for the ice skating rink.

David Antonuccio expressed his excitement about the possibility of an ice arena being constructed. He thought it was a great opportunity for the community with minimal fiscal risk. He spoke about his son who had found his passion for hockey; however, his son had to travel out of the area to play. He said the ice rink would allow the formation of high school hockey teams and youth developmental leagues, and possibly bring in a minor league hockey team.

Joel Grace, Greater Reno Community Ice Skating Association (GRCISA) President, stated there were donors waiting until the GRCISA had control of the property before they committed to the project. He requested the MOU be finalized within 30 days.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 8 be acknowledged with the recommendation to proceed.

AGENDA ITEM 9 Adoption of Washoe County Regional Emergency Operation Plan (REOP) and authorization for the County Emergency Manager to update the plan as necessary; and if approved, authorize Chairman to execute Resolution necessary for same. Manager. (All Commission Districts).

There was no public comment.

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On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 9 be adopted, authorized and approved. The Resolution for same is attached hereto and made part of the record thereof.

AGENDA ITEM 10 Recommendation to: (1) award a bid and approve the Agreement to the lowest responsive, recommends D&D Roofing and Sheet Metal, Inc., in the amount of \$163,300]; and if awarded, (2) approve the purchase of roofing materials from Garland, DBS [in the amount of \$142,314.97] utilizing Cobb County Georgia Bid No. 14-5903 pursuant to the joinder provision of NRS 332.195; and (3) approve a separate \$40,000 project contingency fund; and direct the Comptroller's Office to make the necessary budget appropriation transfer. Community Services. (Commission District 3).

There was no public comment.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 10 be awarded, approved and directed.

AGENDA ITEM 11 Recommendation to award a bid and approve the agreement to the lowest responsive, responsible bidder for the Bowers Mansion Parking Lot Project [staff recommends Grade-X Construction in the amount of \$199,264.00]; and direct the Comptroller's Office to make the appropriate budget adjustments. Community Services. (Commission District 2).

There was no public comment.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 11 be awarded, approved and directed.

AGENDA ITEM 13 Discussion and possible action to do the following:
(1) initiate amendments to Washoe County Code Chapter 100 (Washoe County Building Code), cargo containers and agricultural hoop houses, by adding new definitions and by specifying that the Building Code does not apply to certain cargo containers used for storage on residential properties and agricultural hoop houses, as well as any other amendments necessarily connected therewith and pertaining thereto; (2) initiate amendments to Washoe County Code Chapter 110 (Washoe County Development Code), cargo containers and agricultural hoop houses, by adding new definitions and by specifying where certain cargo containers used for storage on residential properties and agricultural hoop houses are allowed without

permits, as well as any other amendments necessarily connected therewith and pertaining thereto; (3) incorporate policy direction related to these amendments that was provided by the Washoe County Board of Commissioners on March 8, 2016; and (4) direct the County Clerk to submit the request to appropriate county personnel and the District Attorney for preparation of a proposed ordinance, pursuant to Washoe County Code Section 2.030 and 2.040. Community Services. (All Commission Districts).

On the call for public comment, Garth Elliott spoke in favor of cargo containers.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 13 be initiated, incorporated and directed.

AGENDA ITEM 14 Approval of a uniform process for independent contractor agreements by County Departments, including a six month "cooling off" period for former employees and officials and the use of an independent contractor agreement template. Manager. (All Commission Districts).

There was no public comment on this item.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 14 be approved.

AGENDA ITEM 15 Update and acknowledgement of the Washoe County FY16-18 Strategic Plan, including status through third quarter of Fiscal Year 2015-16 goals and initiatives [No fiscal impact]. Manager. (All Commission Districts).

There was no public comment on this item.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 15 be acknowledged.

16-0335 <u>AGENDA ITEM 7</u> Presentation, discussion and possible approval of the new Smarter Region economic development brand vision statement. Manager. (All Commission Districts). [10 Minutes]

Commissioner Lucey introduced the following members of the Smarter Region Economic Development Brand Committee: Stephanie Kruse, from KPS3; Maureen McKissick, from the City of Reno; Ed Lawson, City of Sparks Councilman; and Jason Geddes, University of Nevada, Reno Regent.

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Ms. McKissick conducted a PowerPoint presentation. The headings for the slides were as follows: 1) IBM's Smarter Cities Challenge – Economic Development. 2) A New Approach for Regional Economic Development. 3) Recommendations. 4) Regional Achievement. 5) Regional Achievements. 6) Current Regional Focus.

Commissioner Lucey continued the PowerPoint presentation with the following slides: 1) Champions for #4. 2) Build a common regional macro-brand... 3) Regional Economic Development Brand Vision.

Mr. Geddes spoke about the information on the PowerPoint slide with the following heading: Brand Vision Statement – Regional Adoption.

Commissioner Lucey continued his presentation on a slide with the following heading: Brand Vision Statement – Implementation.

Councilman Lawson noted the governmental entities were approaching a point of action regarding the branding vision. He said the City of Sparks already approved the vision statement and encouraged the County to follow suit. He hoped the City of Reno and the Washoe County School District would also approve the vision statement.

Commission Berkbigler thanked the Committee for their work and she noted the importance of working as a unified community.

Commissioner Hartung said the basis for sustainable growth was the hard and soft infrastructure. He stated there were many places within the community in need of upgrades. He spoke about a business in the industrial section of Sparks which dealt with various challenges due to not having high speed internet.

Commissioner Herman thanked the Committee.

Chair Jung mentioned the approval of the brand vision statement by the governmental entities would become a historical day. She noted how the governmental entities had the same message and goal. She informed the Committee not to hesitate in asking the Board for assistance.

Commissioner Lucey stated the branding vision statement was a brand new chapter for the region and that the governmental entities needed to be unified.

On the call for public comment, Garth Elliott spoke in support of the item.

On motion by Commissioner Lucey, seconded by Commissioner Hartung, which motion duly carried, it was ordered that Agenda Item 7 be adopted.

AGENDA ITEM 12 Introduction and first reading of an ordinance amending the Washoe County Code Chapter 100 (Washoe County Building Code) to adopt the 2012 International Energy Conservation Code (the "IECC") (replacing the 2009 IECC) together with the 2015 Northern Nevada Energy Conservation Code Amendments, effective July 1, 2016, and providing other matters necessarily connected therewith and pertaining thereto; and set the public hearing for second reading and possible adoption to be held on May 10, 2016. Community Services. (All Commission Districts).

The Chair opened the public hearing by calling on anyone wishing to speak for or against adoption of said Ordinance. There being no response, the hearing was closed.

Nancy Parent, County Clerk, read the title for Bill No. 1763.

Bill No. 1763 was introduced by Commissioner Berkbigler, and legal notice for final action of adoption was directed.

AGENDA ITEM 16 Status report and possible direction to staff on the County Manager's recommended Fiscal Year 2016-17 Budget; and direct the County Manager to return to the Board of County Commission with a Tentative and Final Budget incorporating the approved County Manager's recommendations for adoption at a public hearing to be scheduled the week of May 16, 2016. Manager. (All Commission Districts).

John Slaughter, County Manager, introduced Mark Mathers, Budget Manager; Al Rogers, Management Services Director; and Joey Orduna Hastings, Assistant County Manager.

Mr. Rogers conducted a PowerPoint presentation, which was placed on file with the Clerk. The headings for the slides as part of the Budget Process Update section were as follows: 1) Budget Process Update. 2) New Budget Approaches for FY 16-17 Budget.

Mr. Mathers acknowledged the following members of his team for their assistance: Val Gilmore, Senior Fiscal Analyst; Dan North, Senior Fiscal Analyst; and Lori Cooke, Senior Fiscal Analyst. He continued the PowerPoint presentation. The headings for the slides as part of the General Fund Assumptions/Summary of Recommended Budget section were as follows: 1) FY2016 Estimated General Fund Results. 2) Property Tax Cap Formula. 3) FY17 Property Taxes Due. 4) Third Straight Year of Flat Property Taxes. 5) C-Tax Revenues Help to Offset Property Taxes' Under-Performance. 6) Outsized C-Tax Revenues are Projected to Add \$5.6 million over Normalized Growth. 7) FY17 General Fund Revenues. 8) FY17 General Fund Expenditures. 10) FY17 Recommended Budget. 11) Historical & Projected Fund Balance.

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Regarding the Property Tax Cap Formula slide, Mr. Mathers stated the County would continue to be at the mercy of the Consumer Price Index for at least the next couple years unless there was a legislative fix.

In regards to the FY17 Property Taxes Due slide, Mr. Mathers noted the increase in property taxes in the example did not cover the increased cost of services to County residents. He mentioned the County was starting off in the hole with the Fiscal Year 2017 Budget.

In reference to the Outsized C-Tax Revenues are projected to Add \$5.6 million over Normalized Growth slide, Mr. Mathers noted the abnormally high Consolidated-Tax (C-Tax) revenue growth saved the County's budget. He cautioned the Board that if the County was ever to reach a point where there was a more normalized C-Tax growth, there would be a significant difference in the revenues available to the County in preparing its budget. He said the County would take advantage of the C-Tax revenue as long as it could.

On the topic of the Historical & Projected Fund Balance slide, Mr. Mathers stated the Budget Office and the Manager's Office would like to increase the General Fund's available fund balance to two months operating reserves, which would be 17 percent. He said the County was really close to being halfway, going from 8.3 percent to 17 percent, which kept with the notion of taking one to three years to get to the new fund balance target of 17 percent.

Mr. Slaughter stated that a new approach to the budgeting process had been taken the last couple of years, which he hoped felt like a more collaborative approach. During the budget cycle, the County's budget teams and departments reviewed a little over \$25 million in above base funding requests. He noted the budget teams and departments had initially anticipated approximately \$3 million being available. He provided the information for the PowerPoint presentation section titled County Manager's Recommendations. The headings on the slides were as follows: 1) Summary of Manager Recommendations Sorted by Strategic Plan Goal. 2) Enhance Community Safety through Investing in Infrastructure for Current and Future Needs. 3) Be Responsive and Proactive to Pending Economic Development Impacts. 4) Keep Senior Services on Pace with Rising Senior Population. 5) Working as a Professional Unified Team. 6) Simplify Workflows to Improve Service Delivery and Customer Outcomes.

During the overview of the slide with the heading Enhance Community Safety through Investing in Infrastructure for Current and Future Needs, Commissioner Hartung asked how the utilization of alternative sentencing instead of incarceration could reduce the Sheriff's Office's budget.

Mr. Slaughter replied that it was a systemic issue.

Chair Jung stated the Criminal Justice Advisory Committee (CJAC) had been reassembled, and the CJAC's priority was to look at how costs could be offset, shared, calculated, and quantified. She said the CJAC was going to take a very measured approach based on data.

On the slide with the heading Enhance Community Safety through Investing in Infrastructure for Current and Future Needs, Commissioner Hartung asked whether the County looked at the possibilities of utilizing virtual physicians to deal with some of the infirmary issues and to utilize technology to reduce costs.

Mr. Slaughter replied he hoped the utilization of technology was something the County would look at during the design of the jail's infirmary.

Commissioner Hartung thought partnerships through facilities like Renown Medical Center, Saint Mary's Regional Medical Center and Northern Nevada Medical Center would help the County achieve that goal.

While Mr. Slaughter was discussing the slide with the heading Be Responsive and Proactive to Pending Economic Development Impacts, Commissioner Hartung asked whether the County could look into adding an additional fire inspector to deal primarily with permits in order to speed up the building permit process.

Mr. Slaughter noted he had asked staff to look into whether there was a way to include the position within the 6.5 full-time employees (FTEs) that were in the recommended budget.

In response to Commissioner Hartung's question as to whether the 6.5 FTEs were a part of the Enterprise Fund, Mr. Slaughter replied they were funded through permit fees. He noted as economic development occurred, the County anticipated the needs for those FTEs.

During the presentation of the slide with the heading Keep Senior Services on Pace with Rising Senior Population, Commissioner Hartung inquired whether the kitchen equipment replacement and upgrades included the Sparks Senior Citizens Center. He said there had been requests for some upgrades in the past three years.

Mr. Slaughter noted the kitchen replacement project was for the facility at the County's main complex, which was where the Meals on Wheels program operated and was the largest congregate meal center. He said he would confer with staff to see if there was a need to assess the Sparks Senior Citizens Center.

Mr. Slaughter indicated Attachment A in the staff report provided the full accounting report. Through the County's collaborative process, 63 new positions were recommended in the budget. Of the 63 positions, 13 positions were from the General Fund above base requests, 35 positions were accomplished through reprioritizing and shifting expenditures, and the remaining 15 were from Special Revenue Funds or

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dedicated funds of some sort. He mentioned it was a difficult process since the County had \$25 million in above base requests. He thanked the budget staff and all of the departments. He said there was fiscal staff in each department that he considered part of the County's finance team.

Commissioner Berkbigler congratulated the budget team. She stated the budget presentation was probably the clearest one she had ever seen. She said she was pleased that senior management focused on things that were important to the County's constituents; for example, public safety, the welfare cost of foster care, and the reopening of the Incline Village Road's Yard.

Commissioner Lucey noted the reason the County could add a number of items to the budget was because of the C-Tax. He said had it not been for the C-Tax and the increased economic development within the area, the property taxes would have never sustained any of the increases. He asked whether staff saw the C-Tax as being sustainable at the rate it was or would the County need to revert to approaching property taxes in a different manner to maintain sustainability.

Mr. Mathers stated there was absolutely an end to the outsized C-Tax revenue growth. He believed it was directly tied to what people referred to as the Tesla Effect. The County was entering a miniature boom which would eventually end and the County would be in a recession at some point. He noted a more reasonable sales tax growth would occur within the next several years or sooner. He believed there was statewide recognition that the State's property tax system was deeply flawed. There was a consensus amongst government entities to explore legislative fixes. He mentioned when property taxes only went up 0.2 percent, it did not cover the expenses related to constituent services. He believed there needed to be some corrections to the County's property tax system to allow for some reasonable amount of property tax growth.

Commissioner Lucey sought confirmation as to whether the County was at a standstill in regards to property taxes due to the 10 year rolling average and whether the County's ending balance was at approximately 13 percent without the finalization of labor agreements, the cost of living adjustments, and various issues with the County's labor unions.

Mr. Mathers confirmed both inquiries. In regards to the first inquiry, he stated the County modeled 5 to 8 percent growth rates for assessed evaluations and the rolling 10 year average was going to be minimal for at least the next two fiscal years after 2017. The County could face the same situation in the future unless there was a legislative fix.

Commissioner Lucey urged the Board to continue to look at ways to save money and to find stable and continuous funding for the County. He noted the cost of services for the County's citizens would increase in the future. He also noted the County's infrastructure needs were tremendous. He mentioned the funding came from taxpayers and the County needed to do everything it could to ensure those taxpayer

dollars were getting back to the taxpayers in some fashion. In addition, he urged the Board to find ways to create a better and more sustainable community for its employees.

Commissioner Hartung echoed Commissioner Lucey's comments. He said initially the Tesla Effect would be beneficial to the area but it would ultimately have a financial impact on the County. He stated the County would have to think about what it wanted to look like and be smarter with its resources.

Chair Jung thanked the County Manager for listening to the Commission. She reiterated Commissioner Berkbigler's comments about the budget being concise and deliverable. She said she loved that she could see the full cost of what it took a department to operate. She wondered if the County had a policy or process by which it could reward departments that had savings.

Mr. Mathers noted the County attempted to recognize the salary, service and supply savings within the departments. He added the County began encouraging trades so departments could reallocate dollars for positions. He said he liked Chair Jung's suggestion about creating incentives.

Chair Jung instructed staff to bring back a best practice plan to incentivize continuous quality improvement and to streamline it. She inquired whether the rainy day fund was considered the County's contingency fund. She also asked what the ending fund balance was, what the County called its rainy day fund, and how the County could build up the fund.

Mr. Mathers stated the rainy day fund was labeled the Stabilization Fund by law, which was funded at \$3 million. He mentioned the reason it did not work effectively was because State Law restricted how the County could access the Stabilization Fund. He noted the County would have to have a certain percentage drop in revenues in a year or be faced with a natural disaster to be able to tap into the fund. He added not many agencies availed themselves of the Stabilization Fund. The County had not availed itself of the fund except for one time during the recession, which he thought was for around \$1 million. He said the County strived to increase its available reserves when it could. He stated the County's approach was to tap into those reserves when there was a downturn in the economy.

Chair Jung mentioned staff had moved funds out of the roads program and she asked for a full report on the Pavement Condition Index (PCI) for the unincorporated County roads. She asked why funds were moved away from the roads program since the area had experienced winter conditions.

Mr. Mathers said the County had not sacrificed its PCI Standard. He reported staff budgeted the reopening of the Incline Village Road's Yard out of existing revenues. He added the County saw positive revenue growth in the roads fund over the last several years. He stated the \$750,000 reduction and transfer of funds were offset by the increase in revenues over the last two years therefore it was a net-zero change with no

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reduction to the PCI. The transfer of funds was a bridge to be able to fund infrastructure preservation projects. He noted the reduction would eventually be reduced and the funds would be placed back into the Roads Fund.

Chair Jung requested a statistically significant citizen survey on priorities, goals and suggestions to be budgeted for. She wanted to commission a social scientist for the project. She said the survey could not just be online since many of the County's citizens were senior citizens who did not have computer access. Another issue she discussed was related to capital improvements. She asked whether staff was conducting risk analysis in terms of what the outstanding liability was. She mentioned the poor quality of the heating, ventilation and air conditioning system in the jail and its negative effects to those at the jail. She wondered if staff looked at compliance liability versus what the County had to fix with a limited budget.

Joey Orduna Hastings, Assistant County Manager, stated staff was starting to coordinate across departments on those kinds of concerns with the Capital Improvement Plan (CIP). She said departments were more involved with the process, and a review to determine which projects benefited the community and which projects had a core need due to risk and those that were becoming outdated was conducted. She also noted staff looked at the strategic priority and was coordinating through the Risk Management Office on the needs of the County.

Chair Jung said next year she would like to see a matrix of how those issues were weighted with the costs versus benefits and rewards.

Ms. Orduna Hastings remarked a ranking system had been utilized. She mentioned a committee, which included herself, the Budget Manager, the Chief Information Officer and the Community Services Department Director, was organized to review all of the requests. She said the CIP section of the slides highlighted the funding that had been allocated for CIPs from the General Fund and other funds.

Chair Jung stated she imagined the contact person, which would be a new position and would be in charge of asset management and for forming the next budget, would be knowledgeable on liability versus necessity.

Ms. Orduna Hastings replied that would be the goal.

Chair Jung inquired where the County was on rebuilding the Senior Citizens Center on the County's main campus due to its age. She also inquired how much money would have to be raised through a government services tax or private partnership to fund the project.

Ms. Orduna Hastings reported there was a discussion about the design of the space and the efficiencies from a kitchen perspective; for example, the processing, storing and freezing of meals. The issue had been added to the priority list. She referred

to the County project regarding the infirmary where it commissioned an expert to provide information about a redesign and what the possible future needs of the building might be.

Chair Jung stated she was referring to the entire Senior Citizens Center building which she indicated had a bad smell. She thought the need to rebuild it should be one of the priorities. She said the County kept putting off the project which was unfair to the County's longest paying taxpayers. She inquired whether the County had an Enterprise Fund Oversight Committee.

Mr. Mathers responded that the County had one for the Building and Safety Enterprise Fund.

Chair Jung asked whether an elected official was on the Committee. She thought an elected official should be present since funding came from development fees and other various fees. She noted the Enterprise Fund was not taxpayer funded. She thought it was important to have an elected official present as a liaison for the Board.

Commissioner Berkbigler voiced her concern about the increase in healthcare costs. She mentioned a past significant increase and referred to the budgeting of the potential 6 percent increase. She asked whether a plan was set aside for what the County would do if the increase was actually higher than the budgeted amount.

Mr. Mathers stated health insurance costs were a key issue for the County and during labor negotiations. The total budgeted healthcare cost was just under \$30 million. The amount the County paid per employee for health insurance was very large. He noted staff had presented cost containment ideas to the Board on previous occasions. He said the cost of healthcare was difficult to sustain. He gave an example where if the County were to see a double-digit health insurance cost increase, based on the budgeted cost of \$30 million, there would be an additional \$3 million cost to the County. He stated something needed to be done and there were creative individuals trying to formulate ideas.

Commissioner Berkbigler acknowledged health insurance was a very sensitive issue for County employees. She asked if staff was looking at legislative issues that could allow County governments to have a stable form of funding.

Mr. Mathers commented that staff regularly interfaced with other governmental entities since everyone was facing revenue issues. He stated it was difficult to push through local government legislation because it was not of direct interest to the State. He acknowledged the County needed more stable-based revenues. He noted sales tax and the C-Tax were not good ways to capture economic activity in the economy.

Mr. Slaughter remarked staff was communicating with other jurisdictions throughout the State to find every legislative fix they could. He stated through Mr. Mathers' leadership, staff continually questioned the State Administration, particularly the Nevada Department of Taxation, on revenues and formulas. He thought the County

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had taken the lead in some of the discussions with the State Administration to ensure that statutes were being interpreted correctly. Additionally, staff would look towards the legislative session for answers.

Commissioner Berkbigler asked whether there was concern that the County would have the highest sales tax, which had the potential to impact large purchases, in the State after the 2016 election.

Mr. Slaughter stated there were discussions regarding legislative fixes to prevent the leakage of sales to other counties. The discussion was typically about vehicle purchases, and the idea was to require a person to pay the sales tax based on where the person registered the vehicle. He briefly addressed the C-Tax issue and its impending normalization.

Commissioner Berkbigler expressed her concerns about the County not having the tough discussions in public. She thought it would be beneficial to the Board and its constituents, who may not understand the troubles and trials that local governments dealt with. She encouraged the Board and senior staff to start looking at having the tough discussions.

Commissioner Lucey stated the County provided a number of different services for all of the entities within the County. He mentioned the announcement of the \$1.2 billion project in downtown Reno. He said he sat on the Operation Downtown Committee with a number of City of Reno and County stakeholders, and the problems they continued to see were the issue regarding social services and dealing with indigent people. He noted the County attempted to promote the area as an up-and-coming economic area to grow within; however, the County continued to have difficulty funding some of the necessary services that directly impact the blight of the downtown area. He remarked the County had to focus on working with other community governments to find solutions since the County was the provider of the services. He stated he agreed with Commissioner Berkbigler's comment about needing to have the tough discussions out in the open to decide how money should be allocated to move in a sustainable fashion.

Commissioner Herman thought the continued city annexation of County property contributed to the County's lack of funding which affected such things as County services and the condition of the roads. She said the County was covering a lot of expenses that the city which annexed its properties should be paying for.

Chair Jung believed the Community Relations Team should work with community relations personnel at other tax receiving entities on educating the public about taxes. She thought it would be beneficial for the public to understand the situation the County was in. She spoke about how city annexation of County land, which the County had developed, resulted in funding from taxes being taken away. She thought the County needed to have a conversation about an annexation policy and to take a legislative route as a last resort.

Mr. Slaughter noted not all of the slides from the PowerPoint presentation were shown. The CIP section was not discussed but it was included within the staff report under Appendix B. He said staff was seeking direction as written in the staff report to move forward and to come back to the Board on May 17th, which was when the public hearing on the budget was scheduled.

Chair Jung encouraged the management team to meet with each Commissioner to discuss priorities and to explain the CIP.

There was no public comment on this item.

On motion by Commissioner Lucey, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 16 be accepted and directed.

#### **PUBLIC HEARINGS**

16-0338 **AGENDA ITEM 18** Recommendation that the Board of County Commissioners approve a resolution approving a plan of financing; authorizing the issuance and sale by Washoe County of not to exceed \$298,500,000 Gas and Water Facilities Refunding Revenue Bonds in two or more series to refund a like principal amount of bonds previously issued by Washoe County to refinance costs of certain gas and water facilities for Sierra Pacific Power Company; authorizing the execution and delivery of two or more Indentures of Trust from said County to The Bank of New York Mellon Trust Company, N.A., as Trustee, with respect to said Bonds; authorizing the execution and delivery of two or more Financing Agreements between said Company and Washoe County providing for the repayment of the loan of the proceeds of said Bonds; authorizing the execution and delivery of two or more Bond Purchase Agreements between Washoe County and all or any of J.P. Morgan Securities LLC, KeyBanc Capital Markets Inc. and SunTrust Robinson Humphrey, Inc. as the Underwriters of said Bonds; authorizing the acceptance of two or more Inducement Letters from said Company with respect to said Bonds; and related matters. Manager. (All Commission Districts).

Chair Jung stated the Resolution would translate into customer savings. By law NV Energy had to pass on their savings to their customers. She explained the County's taxpayers would not be at any risk or liability.

Linda Bissett, NV Energy representative, expressed her appreciation for the County staff's support.

There was no public comment on this item.

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On motion by Commissioner Hartung, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 18 be approved and authorized. The Resolution for same is attached hereto and made part of the record thereof.

Paul Lipparelli, Legal Counsel, sought clarification whether the motion was to adopt the Resolution to which Commissioner Hartung replied yes.

16-0339

**AGENDA ITEM 19** Public Hearing, discussion, and possible action to approve an Outdoor Festival business license application and associated license conditions submitted by Bryce Leon on behalf of the Reno-Tahoe Open Foundation for the Barracuda Championship 2016 golf tournament, scheduled to be held from June 27 through July 3, 2016 at the Montreux Golf and Country Club. The event is proposed to be held at the Montreux Golf and Country Club, Reno (APNs 148-010-25, 50, 53, 55, and 56; 148-061-65; 148-100-02; 148-140-11; and, 148-222-22). Tournament parking within the Montreux Golf and Country Club is at the Montreux Golf and Country Club clubhouse, 18077 Bordeaux Drive (APN 148-010-50); on Lausanne Drive (APNs 148-050-02; 148-082-16, 17, and 18; and, 148-092-12); and on approximately 3 acres of a 32.76 acre parcel located near the intersection of Bordeaux Drive and Rouge Drive (APN 148-010-57). Off-site public parking will be located at Galena High School, 3600 Butch Cassidy Drive (APN 144-010-01); and, at South Reno United Methodist Church, 200 DeSpain Lane (APN 049-440-18). Off-site tournament volunteer parking will be located at the UNR Redfield Campus, 18600 Wedge Parkway (APN 144-070-21). Event set-up is proposed from May 23, 2016 to June 26, 2016 from 6 am to 8 pm daily. The golf tournament will occur from June 27, 2016 to July 3, 2016 from 5 am to 9 pm daily. Event take-down and dismantle is proposed to occur from July 4, 2016 to July 22, 2016 from 6:30 am to 8 pm daily. Event organizers estimate that between 45,000 and 50,000 participants and spectators will take part in the event for the week. The approximate maximum attendance on any one day of the tournament is 10,000 people. If approved, authorize set-up for the tournament to commence on May 23, 2016 and further authorize the Director of the Planning and Development Division, Community Services Department to issue the license when all pre-event conditions have been met. Community Services. (Commission District 2).

Commissioner Hartung said he was glad the dates of the golf tournament were moved so it would not collide with the dates of Hot August Nights. By moving the dates, the County would have the ability to gauge the metrics of each event individually and look at exactly what the effects and benefits were to the economy.

Commissioner Berkbigler stated the Commission was proud of this special event which was good for the community.

Commissioner Lucey noted the golf tournament was one of the region's signature events that drew a number of wonderful people to the area and it created a better quality of life for our citizens.

Chris Hoff, Reno Tahoe Open Foundation Executive Director, stated it was a pleasure to work with the County. He spoke about the relationship with the Sheriff's Office in terms of safety.

There was no public comment on this item.

On motion by Commissioner Hartung, seconded by Commissioner Berkbigler, which motion duly carried, it was ordered that Agenda Item 19 be approved and authorized.

AGENDA ITEM 17 Update, discussion and possible direction to staff regarding 2016 Nevada Legislative Interim Committees and Studies, legislation or legislative issues proposed by legislators, by Washoe County or by other entities permitted by the Nevada State Legislature to submit bill draft requests, or such legislative issues as may be deemed by the Chair or the Board to be of critical significance to Washoe County. Manager. (All Commission Districts).

Chair Jung stated Bill Draft Requests (BDRs) had to be finalized by July 16th. She suggested the Board begin to identify any trends, issues, and items which the County's lobbyists were hearing from other elected officials. She reminded the Board to communicate with its representative to the Legislature.

Al Rogers, Management Services Director, mentioned the upcoming legislative session and elections. He noted in regards to the budget, the County was part of a local governing fiscal body with 20 other counties and cities. He said the County was monitoring all of the issues. The topic of property tax was one of the major issues. He stated department heads were informed to be aware of issues regarding the legislative session. Each month an update would be provided to the Board with the goal to have BDRs approved by the Board prior to September 1st, but preferably in late July or early August.

The Board members requested staff to track any BDRs concerning upcoming legislation on the following topics: annexation policies, sphere of influence issues, leap frog development, taxation, removal from State Statute of the County's mandated assignment to the Regional Governing Board, Emergency-911 funding, issues regarding the Registrar of Voters, dedicated revenue stream for medical marijuana, development impact fees and whether it could be placed in a specialized fund, real estate depreciation, property tax caps, and loosening the restrictions of how the County could implement its stabilization fund.

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Chair Jung said the County had to be strategic in regards to who it appointed as its Commission liaison and she asked staff to assist the Board with that decision. In regards to property taxes, she expressed her concerns regarding the County not having a limit as to how far it could fall.

There was no public comment or motion on this item.

16-0341 <u>AGENDA ITEM 20</u> Possible Closed Session for the purpose of discussing labor negotiations with Washoe County, Truckee Meadows Fire Protection District and/or Sierra Fire Protection District per NRS 288,220.

There was no closed session.

**16-0342 AGENDA ITEM 21** Public Comment.

There was no public comment.

**16-0343 AGENDA ITEM 22** Announcements/Reports.

Commissioner Lucey requested a presentation from the Nevada Department of Transportation in regards to the 800 Megahertz Radio System. He noted he was appointed as the Chair of the Legislative Committee for the National Association of Counties and that Commissioner Marilyn Kirkpatrick from Clark County would be his Vice-Chair. It would be the first time Washoe County and Clark County would work together from a County standpoint going into a legislative session. He said this was an opportunity to work cohesively as a unified group at the Nevada Legislature to accomplish some quality things.

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<u>12:47 p.m.</u>	There	being	no	further	business	to	discuss,	the	meeting	was	adjourned	
without object	ion.											
							KITTY K. JUNG, Chair					
							Washoe County Commission					
ATTEST:												
NANCY PAR	RENT,	County	/ Clo	erk and								
Clerk of the B	oard of	Count	y C	ommiss	ioners							

Minutes Prepared by: Michael Siva, Deputy County Clerk

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